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Message Text

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ACTION IO-14

INFO OCT-01 ADP-00 AF-10 ARA-16 EA-11 EUR-25 NEA-10 RSC-01

CIAE-00 DODE-00 PM-07 H-02 INR-10 L-03 NSAE-00 NSC-10

PA-03 PRS-01 SS-15 USIA-12 ACDA-19 RSR-01 /171 W
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C O N F I D E N T I A L USUN 2533

E.O. 11652: GDS
TAGS: PFOR, UN, UR
SUBJ: PEACEKEEPING WORKING GROUP

REF: USUN 2457

1. AFTER UNSUCCESSFUL EFFORT FIND QUALIFYING LANGUAGE FOR "SUBSEQUENT ALTERNATIONS" ITEM IN BILATERAL DISCUSSION WITH SOVIETS BEFORE WG MEETING, US AGREED TO PUT ITEM IN "AGREED IN PRINCIPLE" COLUMN OF DIRECT RESPONSIBILITIES FOR SC IN PEACEKEEPING OPERATIONS.

2. AFTER UNDERSCORING US DESIRE FIND AGREEMENT ON PEACE-KEEPING AMB. SCHAUFELE ONCE AGAIN EXPRESSED US RESERVATIONS ABOUT PIECEMEAL NATURE OF EXERCISE. REMINDED WG THAT THERE UNANIMOUS ACCORD AMONG MEMBERS THAT AGREEMENT ON LIST WAS SUBJECT TO SUBSEQUENT FULL PEACEKEEPING AGREEMENT AND THAT SC IN ESTABLISHING ANY SPECIFIC PEACEKEEPING OPERATION HAD AUTHORITY TO ACCEPT OR REJECT GUIDELINES WHICH WG AND COMMITTEE OF 33 MIGHT AGREE UPON. ALSO RECALLED SOVIET STATEMENT IT NOT EXPECTED THAT, IN NORMAL COURSE OF EVENTS, SC WOULD ACTUALLY MAKE MANY DECISIONS ON SUBSEQUENT ALTERNATIONS. WITH UNDERSTANDING THAT US POSITION RE-MAINED UNCHANGED ON HOW "SUBSEQUENT ALTERNATIONS" WOULD BE MADE AND THAT US AGREEMENT CONDITIONED ON FINAL AGREEMENT ON RESPONSIBILITIES OF ALL UN BODIES, US AGREED TO INCLU-
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SION "SUBSEQUENT ALTERNATIONS" AS AGREED IN PRINCIPLE.

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3. SOVIET REP OVINNIKOV STATED FINAL AGREEMENT ON SUBSE-
QUENT ALTERNATIONS WOULD ONLY BE POSSIBLE AFTER WE HAVE
REACHED AGREEMENT ON DETAILED FORMULATIONS ON SUBSTANCE,
INCLUDING SUBSEQUENT ALTERNATIONS. BRAZIL AND UK RAISED
SAME RESERVATIONS AS US BUT AGREED ACCEPT ITEM. BRAZIL
SAID WORDING COULD BE INTERPRETED COVER ALL SUBSEQUENT
ALTERATIONS WHICH IT COULD NOT ACCEPT. UK REP STATED ITS AGREE-
MENT DOES NOT IMPLY THAT SC WOULD DISCUSS OR DECIDE ON
ALTERATIONS. ADDED HE ATTRACTED TO CANADIAN PROPOSAL BY
WHICH AGREED SUBSEQUENT ALTERATIONS OF ITEMS 1-5 WOULD
PROPERLY BE RESPONSIBILITY OF SC BUT OTHERS WOULD BE
SUBJECT ONLY TO ITS SUPERVISION.

4. WITH GENERAL AGREEMENT THAT WG SHOULD NOW MAKE INTERIM
REPORT TO COMITE OF 33 SOVIETS PROPOSED THAT REPORT SHOULD
STATE (1) THAT WG DEALING WITH PEACEKEEPING IN GENERAL, NOT
JUST OBSERVERS; (2) WG WOULD RESUME DISCUSSION LATER ON
NON-AGREED ITEMS; (3) BUT WG WOULD FIRST GO ON TO SIMILAR
LISTS FOR ART. 29 COMMITTEE, MSC, SYG AND, POSSIBLY,
COMMANDER IN THAT ORDER.

5. UK OBJECTED THAT WG MANDATE DID NOT GO BEYOND
OBSERVER MISSIONS AND STATED THAT CONSIDERATION OF
RESPONSIBILITIES OF OTHER ORGANS AS PROPOSED BY USSR
WOULD PREJUDGE FINAL DECISIONS OF WG ON MANY KEY QUES-
TIONS WHICH REMAIN TO BE SETTLED. USSR THEN STATED THAT
SC WOULD DECIDE IN EACH CASE WHETHER ART. 29 OR MSC WOULD
BE USED IN PKO. MEETING ENDED WITH AGREEMENT THAT
SECRETARIAT WOULD PREPARE WG REPORT TO COMMITTEE FOR NEXT
WG MEETING JULY 18.

6. COMMENT: IF SOVIETS STICK TO THEIR POSITION REGARDING
PREPARATION OF WG REPORT TO COMITE, WE ANTICIPATE
PROTRACTED DEBATE. IN SUBSEQUENT TALKS WITH UK, JAPAN,
CANADA AND BRAZIL WE HAVE POINTED OUT THAT PROCEDURE SUG-
GESTED BY SOVIETS WOULD DEFINE RESPONSIBILITIES OF SYG LAST-
AND PROBABLY LEAST. WE HAVE SUGGESTED THAT SINCE ART. 29
COMMITTEE AND MSC ARE EMANATIONS OF SC AND WOULD PERFORM, IN
NEARLY ALL PROPOSALS, FUNCTION OF BRIDGE BETWEEN SC AND
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SYG IT MORE LOGICAL TO PROCEED WITH LATTER'S RESPONSIBILITIES
NEXT.

7. THERE SEEMS TO BE RECEPTIVITY TO OUR WARNINGS ALTHOUGH
CANADIANS, WHO REPRESENTED BY NEW MAN, MORE RETICENT THAN
OTHERS.
BENNETT

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